DISCUSSION PAPER SERIES

No. 7648

CULTURAL AND INSTITUTIONAL BIFURCATION: CHINA AND EUROPE COMPARED

Avner Greif and Guido Tabellini

INTERNATIONAL MACROECONOMICS and ECONOMIC HISTORY INITIATIVE



Centre for Economic Policy Research

www.cepr.org

Available online at:

www.cepr.org/pubs/dps/DP7648.asp

CULTURAL AND INSTITUTIONAL BIFURCATION: CHINA AND EUROPE COMPARED

Avner Greif, Stanford University Guido Tabellini, Università Bocconi, Milano and CEPR

> Discussion Paper No. 7648 January 2010

Centre for Economic Policy Research 53–56 Gt Sutton St, London EC1V 0DG, UK Tel: (44 20) 7183 8801, Fax: (44 20) 7183 8820 Email: cepr@cepr.org, Website: www.cepr.org

This Discussion Paper is issued under the auspices of the Centre's research programme in INTERNATIONAL MACROECONOMICS and the ECONOMIC HISTORY INITIATIVE. Any opinions expressed here are those of the author(s) and not those of the Centre for Economic Policy Research. Research disseminated by CEPR may include views on policy, but the Centre itself takes no institutional policy positions.

The Centre for Economic Policy Research was established in 1983 as an educational charity, to promote independent analysis and public discussion of open economies and the relations among them. It is pluralist and non-partisan, bringing economic research to bear on the analysis of medium- and long-run policy questions.

These Discussion Papers often represent preliminary or incomplete work, circulated to encourage discussion and comment. Citation and use of such a paper should take account of its provisional character.

Copyright: Avner Greif and Guido Tabellini

January 2010

ABSTRACT

Cultural and Institutional Bifurcation: China and Europe Compared

How to sustain cooperation is a key challenge for any society. Different social organizations have evolved in the course of history to cope with this challenge by relying on different combinations of external (formal and informal) enforcement institutions and intrinsic motivation. Some societies rely more on informal enforcement and moral obligations within their constituting groups. Others rely more on formal enforcement and general moral obligations towards society at large. How do culture and institutions interact in generating different evolutionary trajectories of societal organizations? Do contemporary attitudes, institutions and behavior reflect distinct pre-modern trajectories?

JEL Classification: E11, N13 and N15

Keywords: china, city, cooperation, culture and value

Avner Greif Guido Tabellini

Department of Economics IGIER

Stanford University Università Bocconi

Stanford Via Salasco 5

California 94305 20136 Milano

USA ITALY

For further Discussion Papers by this author see: For further Discussion Papers by this author see: www.cepr.org/pubs/new-dps/dplist.asp?authorid=113681 www.cepr.org/pubs/new-dps/dplist.asp?authorid=104124

Submitted 13 January 2010

We thank CIFAR and the ERC for financial support, and Debin Ma and Carol Shiue for comments.

The analysis exposes the impact of different initial moral systems and kinship organizations on China's and Europe's distinct cultural and institutional trajectories during the last millennium. These initial conditions influenced subsequent evolution through complementarities between moral systems and institutions. The implied social relations, moral obligations, and enforcement capacity further influenced the interactions with other external organizations (such as other cities or clans, or higher state authority), which further reinforced the distinct trajectories.

This paper's historical and comparative institutional analysis is based on the model in Avner Greif and Guido Tabellini (2010). It combines the analysis of generalized and limited morality (Tabellini 2008) with the analysis of the evolution of institutional complexes composed of complementary institutional and cultural elements (Greif 2006, ch. 7). A comparable analysis of the impact of initial beliefs and social structures is provided by Greif (1994, 2006, ch 9).

Section I presents a conceptual framework to explain why these two civilizations took different paths. Section II presents supporting historical evidence consistent with this explanation. Section III presents evidence on the persistent impact of these distinct societal organizations.

I. How to Support Cooperation: Clan vs City

This section presents a conceptual framework to examine the evolution of distinct ways to sustain cooperation. It focuses on interactions among individuals and, consistent with the historical evidence, on clans and cities as means to achieve cooperation. To facilitate the discussion, we ignore other actors such as the state and religious authorities to which we return in the historical discussion.

The clan (lineage) is a kinship-based community whose members identify with and are loyal to. Cooperation within the clan is sustained mainly by moral obligations and reputational incentives that discourage cheating and free riding. Enforcement through formal institutions plays a small role. By contrast, the city is composed of members of many lineages and formal enforcement is more important in sustaining cooperation. Morality also plays a role but moral obligations within the city have a wider scope but a weaker intensity. They have wider scope in that they apply to everyone and not just towards friends or relatives and they have weaker intensity in motivating less cooperation compared to moral obligations within clans. Hence, at least some external enforcement is needed to sustain cooperation. In terms of economic efficiency, these two social arrangements have clear tradeoffs. The clan economizes on enforcement costs, whereas the city can exploit economies of scale because it sustains cooperation amongst a larger and more heterogeneous set of individuals.

How could such different arrangements have evolved? There are two parts to the answer. One part views the evolution of the clan and the city as the result of optimal decisions by individuals with a given morality (i.e. preferences). Suppose individuals can choose where to interact with others, either within their clan or within the city. Interacting can either refer to bilateral exchange or to public good provision. Individuals with a strong clan identity are more attracted to the clan because they draw a stronger psychological reward from intra-clan cooperation. The attractiveness of the clan vs city, however, also depends on their sizes because of economies or diseconomies of scale. A smaller organization is less attractive because economies of scale are not fully exploited. But an excessively large organization suffers from congestion externalities or dis-economies of scale in the enforcement of cooperation.

The preference composition within the organization also matters. A clan is more efficient and hence more attractive the larger is the fraction of its members with a strong sense of clan identity. Similarly, the city is more efficient and attractive if more of its citizens value cooperation with non-kin and if they respect the formal institutions that regulate their social interactions.

Although multiple equilibria are possible, clans are more likely to emerge in a society dominated by clan loyalty, because they are more efficient and thus more attractive. Clan loyalty would not support cooperation among the heterogeneous community in the city. By contrast, a city is more likely to emerge as the main social organization in a society where moral obligations have wider scope than just clan affiliation. In other words, the diffusion of specific values in the society explains the emergence of one organizational form over another.

The second part of the answer concerns cultural transmission. A society in which cooperation occurs within the clan is likely to foster clan loyalty, both in scope and intensity. By contrast, cooperation within a large and heterogeneous population and formal institutions foster generalized morality and respect for the procedures and formal institutions that regulate social interactions in the city. In other words, values evolve to reflect the prevailing social arrangements. The emergence of one moral system or another is explained by the distinct initial distribution of individuals across organizations.

Combining these two parts yields the possibility of cultural and institutional bifurcations.

Clearly, whether a bifurcation emerges or persists can also depend on other variables, such as the type of public good to be provided (how rapidly its economies of scale decrease), or the extent of gains from trading with a larger community. Yet, two otherwise identical societies that differ only

in the initial distributions of values and social heterogeneity can evolve along different selfreinforcing trajectories of both cultural traits and organizational forms.

II. History

The collapse of the Chinese Han dynasty and the Roman Empire (after 220 CE) were turning points in the cultural and institutional evolution of China and Europe respectively. The political and religious processes that followed led to distinct initial conditions when these societies eventually recouped. The evidence indicates subsequent bifurcation consistent with our conceptual framework.

A. Initial Conditions: Large kinship groups were common in most early societies. Yet, on the eve of the urban expansion in China and Europe circa 1000 CE, large kinship organizations were common in the former but not the latter. This distinction can be taken as an initial condition because it reflects political and religious process exogenous to the dynamics we examine.

In China, the Han dynasty came to power while advocating Confucianism as an alternative to the Legalism of the previous Qin dynasty. Confucianism considers moral obligations among kin as the basis for social order, while Legalism emphasizes legal obligations. After the collapse of the Han dynasty and the division of China to rival states, Buddhism gained popularity. It undermined large kinship organizations by emphasizing the individual, monastic life, and the religious community. Not surprisingly, Buddhism was particularly promoted by the many nonethnic Chinese rulers of the various states that emerged in China.

The ethnically-Chinese Tang dynasty (618-907) that reunified China initially also promoted Buddhism. Eventually, however, it turned against it and, among other measures, destroyed thousands of Buddhist monasteries and temples in 845. Confucian scholars had also

responded by formulating the so called Neo-Confucianism that was more appealing to the masses while Buddhism was similarly reformulated to be more consistent with Confucian principles regarding kinship. Kinship structures thus survived and "the clan as a Chinese institution in the pre-modern period ... prevailed some 800 year, beginning with the Sung dynasty [960-1279]" (John C. Fei and Ts'ui-Jung Liu 1982, p. 393). Detailed information on the share of the population with lineage affiliation is not available but it was highest in the south and lowest in the north.

In Europe, the Germanic invasion of the Roman Empire initially reinforced tribalism. In the early (post-Roman) German legal codes an individual had rights only by affiliation with a large kinship group. As is well known, tribal tendencies were gradually undone by the Church which, in addition to generalized morality, advanced a marriage dogma that undermined large kinship organizations (cf Greif 2006a). The Church discouraged practices that sustain kinship groups, such as adoption, polygamy, concubinage, marriages among distant kin, and marriages without the woman's consent. By the 9th century the nuclear family predominated. Legal codes, for example, no longer linked rights and kinship. Large kinship groups remained only on Europe's social and geographical margins (e.g., Scotland).

Summarizing, circa 1000, in China large kinship organizations prevailed and obligations to kin were stressed, while in Europe such organizations were rare and generalized morality was stressed. These differences were due to political and religious processes.

B. Subsequent Evolution: Subsequent cultural and institutional evolution reflects these different initial conditions, in accordance with the ideas of the previous section. The length of this paper restricts elaborating on this evidence and we thus focus on the period of urbanization and growth that occurred in both China and Europe between the 11th and the mid 14th centuries.

Clans remained "the predominant form of kinship organizations in late imperial China" (Ebrey, P. Buckley and James L. Watson, 1986). Clans provided their member with relief from poverty, education, religious services and other local public goods. Cooperation was sustained by intrinsic motivation and reputation supplemented by formal, intra-clan mechanisms for dispute resolution. The objective was not to enforce an abstract moral law but to arbitrate a compromise.

If clans did economize on enforcement cost, the state should have created complementary institutions to pursue its objectives. Indeed, clans were responsible for tax collection, for the conduct of their members, and the training of candidates for the civil service exams. Because it benefited from the clan, the state reinforced intra-clan cohesion by rules, such as linking rights to buying land to local clans' members, and by promoting Neo Confucianism in which "the family was given a metaphysical foundation, and filial piety was promoted" (T. Ruskola 2000, p. 1622).

Intra-clan enforcement reduced the need for formal enforcement institutions. Moreover, a legal system would have undermined the clans, an outcome opposed by the elders who controlled the clans and the state that used them. Indeed, clan rules regularly discouraged litigation and favored arbitration provided by the clan (Hui-Chen Wang Liu, 1959). Similarly, the Chinese state encouraged intra-clan disputes resolution and did not articulate a commercial code until the late 19th century. There was no separate legal branch in the Chinese administration and administrators were penalized for a wrong verdict. Civil adjudication was aimed at finding a compromise with the notable exception of enforcing legal rights over taxable land.

Clan loyalty and the absence of formal, impartial enforcement limited inter-clan cooperation. Indeed, although "friendship is one of the five ethical relationships [in Confucianism] and should not be disregarded, yet [clans' rules often states that] one must be very

careful about it" (Liu, 1959, p. 148). About 95% of clan rules call for care in selecting friends while only 8% call for "helping a friend in trouble" (Ibid). Institutions governing trade reflect the resulting limited inter-clan interactions. The "dominant form" of organizing long-distance trade was clan and regional merchant groups (Debin Ma 2004, p. 267) that relied on moral obligations and reputation among specific individuals related by kinship or place of residence.

There were, obviously, cities in China. Yet, intra-clan loyalty and interactions limited urbanization, city size, and self-governance. Considering large cities, China's urbanization rate remained between three to four percent from the 11th to the 19th century while the initially lower urbanization rate in Europe rose to about ten percent. Including small cites, urbanization rates were comparable but China's small cities were venues for cooperation among members of local clans rather then their melting pot. While the European cities gained self-governance, this did not happen in China until the modern period.

The lack of self-governed cities in China was not simply due to the power of the state, but also due to pervasive kinship structure that facilitated state control over cities. Immigrants to cities remained affiliated with their rural kinship groups. As late as the 17th century, "the majority of a city's population consisted of so-called sojourners, people who had come from elsewhere and were considered (and thought of themselves as) only temporary residents suspicions were always rife that sojourners could not be trusted," (John Friedmann 2007, p. 274). Guilds-like organizations (*huiguan*) extended the reach of the rural clans into the city and in order to be a member it was necessary to belong to a particular place of origin (Christine Moll-Murata, 2008).

In Europe, instead, generalized morality and the absence of kin groups by the 10th century led to distinct trajectory of societal organization (Greif 2005, 2006a). Europe, at the time, was

under attack and both the Church and states were weak. Individuals created cities with the support of the Church and secular rulers. Residents organized themselves across kinship lines based on their interests and economies of scale motivated immigrants who integrated with the existing population. Cities were therefore motivated to foster the Christian dogma of moral obligations toward non-kin. Cooperation among relatively large populations enabled most cities in Western Europe to gain self-governance by 1350.

Formal, legal enforcement supported intra-city, inter-lineage cooperation. The evidence reflects transitions from 'hand-shakes' to contracts and from electing voluntary judges relying on customary law to professional judges relying on a formal legal code. There was a large investment in legal infrastructure and the number of legal professionals such as judges, attorneys, scribes, and notaries increased. Organizations (such as guilds) that provided club-goods also fostered cooperation among non-kin by the threat of exclusion. Enforcement costs were nevertheless high and both the crime rate and 'policemen' per-capita were higher in large premodern European cities than in contemporary ones. The role of moral commitment to fulfilling contractual obligations, however, is suggested by wide-spread use of contracts that could not be legally enforced such as contracts to create self-governed cities and to defraud another by no more than a given amount.

Intra-city cooperation enabled cities to provide local public goods. European rulers found it cost effective to harness cities' administrative capacity in reasserting their power (Greif 2005). Cities collected tax, provided navies, fought in wars, and administered justice on behalf of the state. Self-governed cities thereby restricted the power of monarchs to an extent beyond clans' capacity. Intra-city formal enforcement supported inter-city impersonal exchange through the

Community Responsibility System under which all members of a city were liable for a default, on an inter-city contractual obligation, by any one of them (Greif 2006). Impersonal exchange, in turn, reinforced generalized morality.

III. China and Europe - Contemporary Distinctions

In subsequent centuries significant institutional and cultural changes took place in both Europe and China. In particular, the rise of the West entailed a major backlash (including the Communist Revolution) against Chinese traditions. Yet, although institutions were changed, cultural traits persisted and economic arrangements continue to reflect different traditions.

Even today, kinship groups remain a more important conduit for economic exchange in China. Chinese family-firms are common and in China "you trust your family absolutely, your friends and acquaintances to the degree that mutual dependence has been established ... With everybody else you make no assumptions about their good will" (Gordon S. Redding 1993, p. 66). Business relations are personal and based on networking, *guanxi*, which means social connections and is a synonym for special favors and obligations. Networking, in turn, reinforces limited morality. "To make such networks operate reliably, Chinese society has come to attach central important to the notion of trust. What is Chinese about this trust, however, is that it is ... limited to the partners in the bond. It works on the basis of personal obligations, the maintenance of reputation and face, and not on any assumption that a society's shared faith makes all who share it equally righteous regardless of whether you know them or not" (Redding 1993, p. 67).

The World Value Survey (WVS, 2005-8) reveals that only 11.3% of Chinese trust a person whom they met for the first time compared to between 26.1% to 49.3% in the West (i.e., France, GB, USA and Germany). Friendship is 'very important' to less than 30% of Chinese but,

on average, to almost 60% in the West. In the US, the level of trust toward strangers exceeds 60%, in China it is less than 40 (Roland Inglehart, et al 1998). Similarly, outside of China proper, Chinese businessmen perceive Westerners as more reliable in contractual obligations. For example, a 1994-5 survey of Chinese businessmen in Thailand and Hong-Kong finds that "Westerners are considered [by the Chinese] to be attractive partners for ... their respect for the law and keeping of promises. Trustworthiness is a frequently mentioned trading attribute of non-Asians" (T.R. Pyatt and S.G. Redding 2000, p. 59). Indeed, the Hong-Kong Chinese businessmen consider the Thai-Chinese no more trustworthy and more opportunistic than Westerners.

The preliminary research discussed in this paper highlights that pre-modern China and Europe were evolving along distinct trajectories. One implication is the need to study their potentially distinct capacities in bringing about the modern economy and adjusting to it. More generally, the paper highlights that indigenous institutions and culture inter-relate to constitute a coherent whole. The implied complementarities contribute to institutional persistence and can hinder inter-society institutional transfer.

References

Ebrey, Patricia Buckley and James L. Watson. 1986. *Kinship Organization in Late Imperial China 1000-1940*. Berkeley: University of California Press.

Fei, John C. H. and Ts'ui-Jung Liu. 1982. "The Growth and Decline of Chinese Family Clans." *Journal of Interdisciplinary History*, 12(3), pp. 375-408.

Friedmann, John. 2007. "Reflections on Place and Place-making in the Cities of China."

International Journal of Urban and Regional Research, 31(2), pp. 257–79

- Greif, Avner. 1994. "Cultural Beliefs and the Organization of Society." *The Journal of Political Economy*, 102(5), pp. 912-50.
- Greif, Avner. 2005. "Commitment, Coercion, and Markets: The Nature and Dynamics of Institutions Supporting Exchange." *Handbook for NIE*. C. Menard and MM. Shirley (eds).
- Greif, Avner. 2006. Institutions and the Path to the Modern Economy. Cambridge UP
- Greif, Avner. 2006a. "Family Structure, Institutions, and Growth." *American Economic Review*. 96(2), pp. 308-312.
- Greif, Avner and Guido Tabellini (2010), work in progress.
- Inglehart, Ronald, Miguel Basanez, and Alejandro Moreno. 1998. *Human Values and Beliefs. A Cross-Cultural Sourcebook*. Ann Harbor: Michigan University Press.
- Liu, Hui-Chen Wang. 1959. "The Traditional Chinese Clan Rules." *Monographs of the Association for Asian Studies*, vol. 7. New York: J. J. Austion
- Ma, Debin. 2004. "Growth, Institutions and Knowledge: a Review and Reflection on 18th-20th Century Chinese Historiography." *Australian Economic History Review*, 44(3), pp. 259-77.
- Moll-Murata, Christine. 2008. "Chinese Guilds from the Seventeenth to the Twentieth Centuries: An Overview." *International Review of Social History*, 53, pp. 213–47.
- Pyatt, T.R., Redding, S.G. (2000), "Trust and forbearance in ethnic Chinese business relationships in Hong Kong and Thailand." *Journal of Asian Business*, 16(1), pp. 41-63.
- Redding, S. Gordon. 1993. *The Spirit of Capitalism*. Berlin: Gruyter.
- Ruskola, T. 2000. "Conceptualizing Corporations and Kinship." *Stanford Law Review*, 52, pp. 1599-1729.
- Tabellini, Guido. 2008. "The Scope of Cooperation." Quarterly Journal of Econ., 123, pp. 905-50.